Sessional Paper No. 3 of 1962

ZANZIBAR PROTECTORATE

LEGISLATIVE COUNCIL

A REVISED DEVELOPMENT PROGRAMME FOR THE THREE-YEAR PERIOD JULY, 1961 TO JUNE, 1964

In October and November, 1960, a survey of the economy of Zanzibar was carried out by Mr. P. Selwyn, Senior Economic Adviser in the Colonial Office and Mr. T. Y. Watson, C.M.G., a former Minister of Agriculture in Uganda. Their Report was submitted to His Excellency the British Resident in May, 1961, but owing to Government's preoccupation with the problems arising from the Emergency it was not possible to weigh the merits of the recommendations made and to produce a plan to implement such of them as Government considers acceptable, until the present time. The Report is now published with this Sessional Paper. The aim of this Sessional Paper is to comment upon the Report indicating in general terms where Government agrees with the recommendations made, and to describe how it is intended to revise the current Development Plan in accordance with those recommendations.

2. Government accepts generally the recommendations in the Report and proposes to revise the Development Plan accordingly. The revision has been made in the light of the present financial position and finance available for development, having regard also to the amount of expenditure that has been achieved on development during past years.

3. There are two major recommendations in the Report upon which Government does not at this stage intend to make any final decision. These are the recommendations relating to land tenure (page 34 *et seq.*) and an East African free trade area (page 72 *et seq.*) The proposals relating to land tenure raise many problems including some which are not merely economic and they require separate consideration. The proposal that Zanzibar should negotiate a free trade area with the three East African Governments is closely connected with the proposal for joining the East African Common Services Organisation, and active consideration is now being given as to whether or not Zanzibar should join the new Organisation.

4. Some of the Report's recommendations have already been put into effect: some import duties have been increased and it is hoped that the new duties introduced in the 1961/62 Budget will bring in an additional £139,000 of revenue in a full year. Strenuous efforts have been made and will continue to be made to contain and if possible reduce Zanzibar's recurrent expenditure.

5. Zanzibar's current Development Plan was formulated to cover the five-year period January, 1960, to December, 1964. It is proposed that the revised Development Plan will cover the three-year period July, 1961, to June, 1964. It is considered advisable to plan in detail for only three years ahead, but this does not mean that current Schemes which are due to run until December, 1964, and new Schemes which are designed to be completed in December, 1965, will necessarily be curtailed: any Development Plan is bound to continue where the previous one finished. Zanzibar's resources can reasonably provide for an expenditure of £1.2m. during the three-year period, at a rate of approximately £400,000 a year including, expenditure on Public Works Extraordinary. The division of this sum between the competing demands of the main heads of capital expenditure has been difficult, but it is clear that the chief emphasis of Government's programme must be placed upon Agricultural Development. Zanzibar's economy is an agricultural one and in order to create the increased wealth necessary to finance improved social services and to raise living standards generally it is essential that the standards of farming in Zanzibar should be improved and that efforts should be made to diversify the agricultural output so as to lessen the vulnerability of the economy. The Development proposals in respect of Agriculture have been framed with these aims.

6. Attached as an Appendix to this Sessional Paper are Government's detailed proposals for the new Development Programme with some explanatory notes. In general the changes are as follows:—

Agriculture.—All the existing schemes will continue except the Production Council which will be replaced in accordance with the recommendations of the Selwyn/Watson proposals by an Agricultural Bank. The following new schemes have been included.

(i) *Agricultural Bank £125,600.*—This scheme is one of the major recommendations of the Selwyn/Watson Report. The proposed Bank will offer credit facilities to selected farmers who are prepared to adopt improved methods of farming, to Co-operative Societies and to fishermen. The Bank will work closely with the Agricultural Department. *See* paragraphs 4. 55-72 of the Report.

(ii) *Agricultural Extension and Training £39,800.*—If the credit facilities provided by the Agricultural Bank are to fulfil their purpose the Agricultural Department will have to provide a considerable measure of assistance and supervision to farmers who receive loans for farm improvement. It will therefore be necessary to expand the Agricultural Extension Services. *See* paragraphs 4. 85-93 of the Report.

(iii) *Fertilizer Subsidy £4,350.*—The Report recommends that in order to encourage the use of fertilizers Government should provide a subsidy of 50 per cent. of the landed cost of fertilizers. *See* paragraph 4. 79 of the Report.

(iv) *Co-operative Development £11,000.*—The Report recommends that in order to develop the Co-operative Movement Government should appoint a Co-operative Commissioner and train additional staff. *See* paragraph 4. 121 of the Report.

(v) *Fruit Canning Investigation £1,000.*—The Report recommends that Government should obtain the services of an expert to advise on the possibilities of a fruit canning industry. *See* paragraph 5. 11 of the Report.

(vi) *Fisheries Investment £20,000.*—The Report recommends that if an export trade in fish is to be developed it will be essential to install at least two deep freezing plants at a cost of £20,000. *See* paragraph 4. 126 of the Report.

(vii) *Coir Industry £16,870.*—This is a new scheme for the development of the Coir Industry in rural areas Paragraph 5. 9 of the Report refers.

(viii) *Mechanical Cultivation Scheme £15,000.*—This scheme aims at the continuation of the contract hire service on similar lines to the existing mechanical cultivation scheme and also provides for the training of farmers in the use of mechanical equipment.

Social Services—Education.—All the existing schemes will continue as recommended by the Selwyn/Watson Report. The Report recommends that Government should make capital grants to Local Education Authorities to encourage them to take over financial responsibility for Standards I, II & III of the primary schools. *See* paragraph 1.37 of the Report. No provision for this has been made in the Revised Plan as the establishment of financially viable Local Education Authorities is a complicated and difficult matter which will require careful consideration by Government. Recognition has been given to the importance of providing housing for teachers and additional funds have been made available for this scheme.

Social Services—Health.—All the existing schemes will continue except the Nurses Hostel which will be deferred to a future development period, since this project now has a lower priority. The reconstruction of the Chake Chake Hospital and the maternity wing of the H.K.J. Hospital have been included as new projects. These are replacement schemes which will not add to the recurrent expenditure of the Health Department.

Works and Communications.—The dhow basin, the proposed new airfield at Pemba, and Government buildings have been omitted from the revised plan in accordance with the recommendations of the Selwyn/Watson Report. The provision for Town Planning, Jetty Improvements at Pemba, Wharf Buildings, Zanzibar and Township Roads and Drainage, Pemba has been reduced. The provision for Main Road Improvements, Pemba has been omitted because it is considered that in the next three years it is more important to improve the rural road system of Pemba. All other existing schemes will continue. Provision has also been made for improvements to Wawi Airfield, Pemba.

General Services.—Provision for Housing Loans, Recreation Grounds Pemba and Cinema Vans has been omitted from the Revised Plan. Provision for Police Buildings, Housing Estate and Ancient Monuments has been reduced. The Archives Building has been included in the Revised Plan and provision has also been made for a new Broadcasting Transmitting Station.

Works Extraordinary.—It is proposed that until Zanzibar's recurrent budget can be brought back into balance Works Extraordinary should be reduced to an average annual provision of £45,000 and that the practice of transferring funds from the Recurrent Account to finance Works Extraordinary should cease. Since £62,000 has been provided in 1961/62 the provision for 1962/63 has been proportionately reduced.

Reserve.—A small reserve has been provided and three schemes have been noted as being possible schemes for financing from the reserve. A scheme for developing an industrial estate as recommended by paragraph 5.27 of the Selwyn/Watson Report has been left in abeyance for the present. Depending upon the commitment provision might be made for this scheme at a later stage. The possibility of providing approach control lighting and boundary marker lighting for the runway at Zanzibar Airport has also been noted as a scheme which might possibly be undertaken at a later stage in the development period. Similar considerations apply to a new scheme for telephone development in an experimental rural scheme for Pemba using high frequency radio and improvements to the Zanzibar/Dar-es-Salaam link.

7. It is estimated that funds can be provided for this development on the following basis.—

	£
(*a*) C. D. & W. grants	414,656
(*b*) U. S. Revolving fund	50,000
(*c*) Savings Bank and other local funds ..	90,000
(*d*) Loan Finance	680,000
	1,234,656

AGRICULTURE

Development Programme, Zanzibar, July, 1961—June, 1964 (3 Years)

Scheme Details	*Value of Scheme in Development Plan 1.7.61–31.12.64* £	*Value of Scheme Revised Plan 1.7.61–30.6.64* £
1. Production Council	133,181	—
2. Insect Research	5,599	798
3. Stock Improvement	22,323	20,494
4. Withertip Disease	1,264	200
5. Fisheries Development	9,721	9,000
6. General Crop Development ..	9,777	9,360
7. Stock Raising	15,884	13,710
8. Clove Disease	2,566	2,535
9. Land Acquisition	7,182	7,500
10. Mechanical Cultivation	10,911	10,284
11. Citrus Fruit Industry	7,812	6,808
12. Cocoa Development	82,823	62,851
13. Agriculture Bank	—	125,600
14. Agricultural Extension & Training	—	39,800
15. Fertilizer Subsidy	—	4,350
16. Co-operative Development ..	—	11,000
17. Fruit Canning Investigation ..	—	1,000
18. Fisheries Investment	—	20,000
19. Coir Industry	—	16,870
20. Mechanical Cultivation Scheme ..	—	15,000
Total ..	309,043	377,160

Footnote.—

1. Scheme omitted as recommended by Selwyn/Watson Report—*see* paragraph 1.41.

2.—12 Schemes to continue as recommended by Selwyn/Watson Report.

13.—18 New Schemes as recommended by Selwyn/Watson Report. Included in Table XIX.

19. New Scheme—development of Coir Industry in Rural Areas of Zanzibar.

20. Continuation of contract hire service to farmers.

SOCIAL SERVICES

Development Programme, Zanzibar, July, 1961–June, 1964 (3 Years)

Scheme Details	*Value of Scheme in Development Plan 1.7.61–31.12.64.* £	*Value of Scheme Revised Plan 1.7.61–30.6.64.* £
Education.—		
1. Secondary School, Pemba	126,000	126,000
2. Primary Schools	49,333	45,340
3. Teachers' Houses	15,814	35,150
4. Grant Aided Primary Schools ..	2,500	2,500
5. Handicraft Room King George VI School	500	500
Total ..	194,147	209,490
Health.—		
6. Nurses' Hostel	20,000	—
7. Children's Ward	4,812	4,812
8. Mortuary	4,000	4,000
9. Equipment Pemba Hospitals ..	1,770	1,770
10. Rural Treatment Centres	9,270	9,270
11. Houses District Midwives	4,500	4,500
12. Equipment for Holmwood Hospitals	300	300
13. Reconstruction of Chake Chake Hospital	—	31,500
14. Reconstruction of Maternity Ward, H.K.J. Hospital	—	10,000
Total ..	44,652	66,152
Grand Total ..	238,799	275,642

Note.—

1— 5. Schemes to continue as recommended by Selwyn/Watson Report. *See* paragraph 6.60.

6. Scheme deferred to a new development period.

7—12. Schemes to continue as recommended by Selwyn/Watson Report. *See* paragraph 1.38.

13—14. New Schemes. Replacement of existing buildings.

WORKS AND COMMUNICATIONS

Development Programme, Zanzibar, July, 1961–June, 1964

(3 Years)

Scheme Details	*Value of Scheme Development Plan 1.7.61–31.12.64.* £	*Value of Scheme Revised Plan 1.7.61–30.6.64.* £
1. Dhow Basin	35,000 ..	—
2. Town Water Supply, Zanzibar ..	58,697 ..	58,697
3. Rural Water Supplies	40,000 ..	24,000
4. Wharf Buildings	20,000 ..	3,000
5. Rural Roads, Pemba	38,803 ..	60,000
6. Rural Roads, Zanzibar	12,000 ..	18,000
7. Government Buildings	56,709 ..	279
8. Water Supply, Wete	47,204 ..	50,000
9. Water, Supply, Mkoani	1,750 ..	1,750
10. Jetty Improvements, Pemba ..	24,219 ..	3,619
11. Main Road Improvements, Pemba	10,000 ..	—
12. Township Roads and Drainage, Pemba	10,000 ..	3,000
13. Airfield, Pemba	199,577 ..	5,000
14. Town Planning Projects	25,000 ..	15,000
Total ..	578,959	242,345

1. Scheme omitted as recommended by Selwyn/Watson Report. *See* paragraph 6.53.

2, 8, 9. Schemes to continue as recommended by Selwyn/Watson Report. *See* paragraph 6.55.

3. Scheme to continue as recommended by Selwyn/Watson Report but Scheme value reduced.

4. Provision of £3,000 for Wharf Canteen.

5. Scheme to continue as recommended by Selwyn/Watson Report. *See* paragraph 6.52.

6. Scheme to continue as recommended by Selwyn/Watson Report. *See* paragraph 6.52.

7. Scheme omitted as recommended by Selwyn Watson/Report. *See* paragraph 6.62. Provision of £279 to cover commitments already incurred.

10. Scheme value reduced. Provision of £3,619 to complete existing approved programme.

11. Scheme omitted.

12. Scheme value reduced. Provision of £3,000 for improvements of Chake Chake.

13. Scheme for new airfield omitted as recommended by Selwyn/Watson Report. *See* paragraph 6.56. Provision of £5,000 made for improvements to Wawi Airfield.

14. Scheme value reduced.

GENERAL SERVICES

Development Programme, Zanzibar, July, 1961–June, 1964

(3 Years)

Scheme Details	*Value of Scheme Development Plan 1.7.61.–31.12.64* £	*Value of Scheme Revised Plan 1.7.61.–30.6.64* £
1. Training of Co-operative Staff ..	5,000	—
2. Co-operative Loans	22,600	—
3. Housing Loans	25,000	—
4. Housing Estate	10,000	5,000
5. Recreation Grounds, Pemba ..	10,000	—
6. Ancient Monuments	5,400	3,000
7. Cinema Vans	3,000	—
8. Archives Building	18,000	18,000
9. Police Buildings	127,160	90,000
10. New Broadcasting Transmitter ..	—	36,656
Total General Services ..	226,160	152,656

Note.—

1. In the Revised Plan this scheme has been included in the scheme for Co-operative Development under Agriculture.
2. In the Revised Plan this scheme has been included in the scheme for an Agricultural Bank under Agriculture.

3,5,7. Omitted from the Revised Plan.

4—6. Provision reduced in the Revised Plan.

9. The provision in the Revised Plan does not include £72,000 for buildings required for the General Service Unit or £28,000 for rural police buildings. This expenditure will be a charge against Head 44, Emergency Measures in the Recurrent Estimates.

10. New Scheme. Financed by 100% grant from C.D. & W. Central Allocation for Broadcasting.

SUMMARY

	£
Agriculture	377,160
Social Services	275,642
Works and Communications	242,345
General Services	152,656
Total ..	1,047,803
Works Extraordinary	135,000
Revotes	18,725
Reserve	33,500
Grand Total	1,235,028